



TRAFFORD COUNCIL

Tuesday, 20 November 2018

Trafford Town Hall
Talbot Road
Stretford
M32 0TH

Dear Councillor,

Your attendance is requested at a meeting of the Council of the Borough of Trafford on **WEDNESDAY, 28 NOVEMBER 2018, at 7.00 PM** in the **COUNCIL CHAMBER, TRAFFORD TOWN HALL, TALBOT ROAD, STRETFORD**, for the transaction of the business set out below:

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| 1. Minutes | |
| To approve as a correct record the Minutes of the Meeting of the Council held on 26 September 2018 for signature by the Mayor as Chairman. | 1 - 16 |
| 2. Announcements | |
| To receive any announcements from the Mayor, Leader of the Council, Members of the Executive, Chairmen of Scrutiny Committees and the Head of Paid Service. | |
| 3. Questions By Members | |
| This is an opportunity for Members of Council to ask the Mayor, Members of the Executive or the Chairman of any Committee or Sub-Committee a question on notice under Procedure Rule 10.2. | |
| 4. Appointments to Outside Bodies 2018/19 | |
| To note that the Interim Chief Executive, in consultation with the Leader of the Council, appointed Councillor Kevin Procter as the Council's representative on the Greater Manchester Combined Authority Statutory Functions Committee, as a replacement for Councillor Lawrence Walsh effective from 28 September 2018. | |

5. **Recruitment of Head of Paid Service / Chief Executive**
- To consider a report of the Corporate Director of People. 17 - 20
6. **Constitution Working Group – Proposed Changes to the Council’s Constitution**
- To consider a report of the Corporate Director of Governance & Community Strategy and Monitoring Officer. Recommendations had been made by Standards Committee on 17 October 2018, Scrutiny Committee on 7 November 2018 and the report was also to be considered by the Executive on 26 November 2018. 21 - 32
7. **Investment Management Board Terms of Reference**
- To consider a report of the Corporate Director of Place. 33 - 38
8. **Council Tax Support Scheme for 2019/20**
- To consider a report of the Executive Member for Finance further to a referral from the Executive meeting held on 29 October 2018. 39 - 50
9. **Gambling Act 2005 - Statement of Gambling Policy Statement 2019-2022**
- To consider a report of the Corporate Director of Place. 51 - 98
10. **Motions**
- To consider the following motions submitted in accordance with Procedure Rule 11:
- (a) **Motion Submitted by the Labour Group - Breaking Point Campaign**
- This Council notes that many council budgets are now at Breaking Point. Austerity has caused huge damage to communities up and down the UK, with devastating effects on key public services that protect the most defenceless in society - children at risk, disabled adults and vulnerable older people - and the services we all rely on, like clean streets, libraries, and children’s centres;
- Tory cuts mean councils have lost 60p out of every £1 that the last Labour Government was spending on local government in 2010;
 - Councils had to spend an extra £800m last year to meet the demand on vital services to protect children by over;

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- With an aging population and growing demand adult social care faces a gap of £3.5 billion – with only 14% of council workers now confident that vulnerable local residents are safe and cared for;
- Government cuts have seen over 500 children’s centres and 475 libraries close, potholes are left unfilled, and 80% of councils’ workers now say they have no confidence in the future of local services;
- Northamptonshire has already gone bust due to Tory incompetence at both national and local level, and more councils are predicted to collapse without immediate emergency funding;
- Councils now face a further funding gap of £7.8 billion by 2025 just to keep services ‘standing still’ and meeting additional demand. Even Lord Gary Porter, the Conservative Chair of the Local Government Association, has said ‘Councils can no longer be expected to run our vital local services on a shoestring’.

This Council condemns Chief Secretary to the Treasury Liz Truss for stating on BBC Newsnight on 1 October 2018 that the government is “not making cuts to local authorities”, when all independent assessments of government spending show that this is entirely false; and that this Council further notes that Prime Minister Theresa May has also claimed that “austerity is over” despite planning a further £1.3bn of cuts to council budgets over the next year;

This Council agrees with the aims of the ‘Breaking Point’ petition signed by Labour councillors across the country, in calling for the Prime Minister and Chancellor to truly end austerity in local government by:

- Using the Budget to reverse next years planned £1.3bn cut to council budgets;
- Immediately investing £2 billion in children’s services and £2 billion in adult social care to stop these vital emergency services from collapsing;
- Pledging to use the Spending Review to restore council funding to 2010 levels over the next four years.

This Council resolves to:

- Support the ‘Breaking Point’ campaign, recognising the devastating impact that austerity has had on our local community;
- Ask the Leader of the Council to write to the Chancellor of the Exchequer, the Prime Minister, and the Secretary of State for Housing, Communities and Local Government setting out the funding pressures faced by our local council, and calling on the Government to truly end austerity in local government.

(b) Motion Submitted by the Labour Group - Looked After Children and Promoting Foster Care in Trafford

Foster carers who combine fostering with other work say that a supportive employer can make all the difference enabling them to balance employment with caring for looked after children.

Foster carers are very special people who deserve all the support we can give them, they make a real difference to the lives of children and young people who come in to care. Council wants to give our employees who are fostering, or are considering becoming foster carers, the support they need to carry out this important role. We want to raise the profile of fostering and encourage people to consider becoming foster carers.

This Council therefore commits to implementing a Foster Friendly Human Resources policy for all Trafford Council employees who are also foster carers at the same time.

Council therefore undertakes to, for our looked after children:

- Establish a work experience policy in the Council;
- Guarantee an interview for any care leaver that meets the person specification;
- Establish regular taster opportunities;
- Drive forward ring fencing of apprenticeships;
- Promote Job opportunities for care leavers within the Council and with partners.

(c) Motion Submitted by the Green Party Group with the support of a Liberal Democrat Member - Climate Emergency

Council notes the findings of the Intergovernmental Panel on Climate Change (IPCC) report 'Global warming of 1.5°' published on 8 October 2018, in particular:

- That human activities are estimated to have already caused approximately 1.0°C of global warming above pre-industrial levels;
- That if we continue at the current rate, we are likely to surpass the Paris Agreement target of 1.5°C as early as 2030;
- That at the current level of commitments, the world is on course for 3°C of warming with irreversible and catastrophic consequences for humans and the natural world.

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Council believes that:

- That the impacts of global temperature rise above 1.5°C, are so severe that governments at all levels must work together and make this their top priority.
- As well as large-scale improvements in health and wellbeing around the world, bold climate action can deliver economic benefits in terms of new jobs, economic savings and market opportunities.

Therefore, Council agrees:

- To declare a 'climate emergency'.
- To establish a new task and finish group, with a remit to:
 - (i) Seek advice from experts to develop a carbon budget and set a challenging target date for carbon neutrality in Trafford;
 - (ii) Consider systematically the climate change impact of each area of the Council's activities;
 - (iii) Make recommendations and set an ambitious timescale for reducing these impacts;
 - (iv) Report to full Council with the actions the Council needs to take to address this emergency.
- To require all report risk assessments to include Carbon Emission Appraisals, including presenting alternative approaches which reduce emissions wherever possible.
- To task a director level officer with responsibility for reducing as rapidly as possible, the carbon emissions resulting from the Council's activities.
- To produce a report to the next Full Council on the level of investment in the fossil fuel industry that our pensions plan and other investments have.
- That the leader will write to the Prime Minister to inform her that Trafford has declared a climate emergency and ask her to provide the resources and powers necessary to deal with it.

(d) **Joint Motion Submitted by the Liberal Democrat Group and Green Party Group - Fracking**

The process of hydraulic fracturing for shale gas (known as 'Fracking') is a harmful distraction from investment in clean and renewable energy. The consequences of fracking will be harmful for our borough, our region and our planet.

The environmental risks of 'Fracking' are numerous. We know that in order to best protect ourselves against runaway climate change, the majority of fossil fuel reserves must remain in the ground. Fracking makes a mockery of this imperative and produces many other side effects that are detrimental to our environment. According to the British Geological Survey, "*Groundwater may be potentially contaminated by extraction of shale gas from the constituents of shale gas itself, from the formulation and deep injection of water containing a cocktail of additives used for hydraulic fracturing and from flow-back water which may have a high content of saline formation water.*" In England, groundwater is used to supply a third of our drinking water according to Friends of the Earth. Fracking is an intensively industrial process with around 50 heavy goods vehicle movements a day, usually in areas where infrastructure is already poor. There are other risks to the environment including a higher risk of earthquakes - recent reports from Lancashire and the Netherlands confirm these risks - and air pollution.

Extensive production of shale gas is likely to undermine investment in renewable practices, which will substantially hinder the UK's ability to decarbonize its economy and fulfil the requirements of the UK Climate Change Act (2008) and the Paris Climate Agreement (2015).

Fracking, along with similar processes such as coal-bed methane extraction, are not only worse for the environment than renewable energy practices but they also contribute less economic benefit. It was suggested by the previous Government that Fracking could create 70,000 UK jobs. However, numbers from the USA suggest that just 4 new jobs are created per new fracking well, meaning that a huge number of wells would be needed to reach 70,000 jobs.

This Council notes that:

- Hydraulic Fracturing presents a clear threat to our local environment and exacerbates global climate change;
- This Council accepts the IPCC's conclusions that we must keep climate change within an additional 1.5 degrees Celsius;
- That the Public Attitudes Tracker Survey showed that only 19% of the British public support Fracking whereas 81% support renewable energy;
- Investment in renewable energy creates far more jobs than shale gas extraction.

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This Council resolves to:

- Reaffirm its opposition to Fracking in Trafford;
- Lobby against the Government's proposals for Fracking;
- Request the Leader of the Council write to the Secretary of State for Business, Energy and Industrial Strategy outlining this Council's opposition to Fracking and lobbying for investment in renewable energy;
- Request the Leader of the Council write to the Leaders of Local Authorities in Greater Manchester and the Mayor of Greater Manchester asking them to join Trafford in opposing Fracking and lobbying the Government for renewable energy investment;
- Identify ways for this Council to lead by example in the development of low-carbon energy supplies.

(e) **Motion Submitted by the Conservative Group - Altrincham Health and Wellbeing Hub**

This Council expresses its deep disappointment that the Altrincham Health and Wellbeing Hub does not appear destined to be used for its original purpose of being home to primary and community based care services, library and community hub.

Whilst it is right that the circumstances leading up to this situation are examined, the Council commits to working with its NHS partners and the wider set of stakeholders to ensure that this fantastic building is used for what it was originally intended, acknowledging that anything less will not be acceptable to the residents of Trafford.

The Council is opposed to the unreasonable expenditure of further taxpayer funds to convert this new build into offices, in the absence of further public information around steps taken to outline the detailed steps taken to ensure health and wellbeing services are provided from the hub.

Council therefore resolves to:

- Make clear its position to the Greater Manchester Health and Social Care Partnership, NHS Trafford Clinical Commissioning Group and other key stakeholders as required.
- Commit to working tirelessly to ensure the building is opened as it was originally intended with a full complement of health services.
- Request that Health Scrutiny be engaged to ensure actions and progress are tracked on a cross party basis receiving regular updates as determined by the Chairman of the Committee.

(f) Motion Submitted by the Conservative Group - Car Parking Charges

This Council is opposed to plans recently outlined by the Labour-led administration to extend the period of charging in Council owned car parks to 8.00 p.m. from 2020/21. Council considers that after so many years effort to revitalise our town centres that this is a retrograde step that would harm a responsible evening economy, local businesses and shops.

Council therefore resolves to oppose these proposals and respond to the budget consultation accordingly calling on this change and the proposed increase to be removed from the final budget proposals when issued.

(g) Motion Submitted by the Green Party Group with the support of a Liberal Democrat Member - End the Badger Cull

This motion recognises the harm caused by Bovine TB to cattle but believes the Government's national Badger Cull is the wrong answer. Recent studies produced in an Independent Scientific Review in 2018 by Professor Sir Charles Godfray, state that the cull only has a modest impact on the disease. They're encouraging the government to follow vaccination programmes and for farms to enforce better management programmes to combat the disease.

A 2014 report by an Independent Expert Panel of scientists appointed by Defra to assess the effectiveness and humaneness of the 2013 pilot badger culls, concluded:

- The culls did not even come close to reducing badger populations by the 70% needed, the minimum level deemed to have any significant effect in reducing Bovine Tuberculosis in cattle;
- Coverage of 70% of the land in the cull area, another essential criteria for having any significant effect, could not be confirmed making the cull ineffective;
- Up to 18% of badgers shot were still alive after 5 minutes and at risk of experiencing marked pain, meaning up to 422 badgers may have suffered marked pain.

This Council notes:

- That strong objections to badger culling have been expressed in the UK which resulted in a petition of over 100,000 people in 2017;
- Parliament overwhelmingly voted by 219 votes to one in March 2014 to halt the badger cull stating the trials had "decisively failed" - though the result was non-binding;

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- That despite contradicting statements there is strong scientific evidence that culling badgers has not made a difference to the numbers of bovine TB;
- That leading scientists in this field agree that a cull will make little or no difference and that free shooting has not been scientifically tested anywhere and could even spread bovine TB;
- The National Trust and the 37 County Wildlife Trusts are not allowing the cull to take place on their land and are working with farmers and landowners on alternative methods.

This Council agrees to:

- Oppose the Government's decision to cull badgers in England;
- Urge the Government to reconsider the decision as there is no scientific, economic or moral basis for culling;
- Remind the Government that badgers are a legally protected species and to kill them without knowing the full facts is a disgrace. There is now increasing public disquiet and disbelief at the violence and animal suffering associated with the badger cull;
- To not voluntarily allow badger culling on land in its ownership or any land tenanted.

Yours sincerely,



JIM TAYLOR

Interim Chief Executive

Membership of the Council

Councillors T. Ross (Mayor), R. Chilton (Deputy Mayor), D. Acton, S. Adshead, S.B. Anstee, S.K. Anstee, Dr. K. Barclay, J. Baugh, J. Bennett, Miss L. Blackburn, R. Bowker, C. Boyes, Mrs. A. Bruer-Morris, J. E. Brophy, B. Brotherton, D. Bunting, D. Butt, T. Carey, M. Cawdrey, G. Coggins, M. Cordingley, J. Coupe, J. Dillon, A. Duffield, Mrs. L. Evans, N. Evans, M. Freeman, Mrs. D.L. Haddad, J. Harding, J. Holden, D. Hopps, M. Hyman, C. Hynes, D. Jarman, D. Jerrome, P. Lally, J. Lamb, J. Lloyd, S. Longden, E. Malik, A. Mitchell, P. Myers, A. New, E. Patel, K. Procter, J.R. Reilly, B. Rigby, B. Sharp, B. Shaw, J. Slater, E.W. Stennett, S. Taylor, S. Thomas, L. Walsh, A. Western, D. Western, M. Whetton, G. Whitham, A.M. Whyte, A.J. Williams, J.A. Wright, M. Young and Mrs. P. Young

Council - Wednesday, 28 November 2018

Further Information

For help, advice and information about this meeting please contact:

Ian Cockill, Democratic Services Officer

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This Summons was issued on **Tuesday, 20 November 2018** by the Legal and Democratic Services Section, Trafford Council, Trafford Town Hall, Talbot Road, Stretford M32 0TH

Any person wishing to photograph, film or audio-record a public meeting is requested to inform Democratic Services in order that necessary arrangements can be made for the meeting.

Please contact the Democratic Services Officer 48 hours in advance of the meeting if you intend to do this or have any queries.